#### TARIFF ACTION MEMORANDUM

Date: <u>April 16, 2020</u>

Date Filed: March 13, 2020

Statutory End Date: April 27, 2020

Utility: Alaska Electric Light & Power Company

Description: Quarterly COPA and SFPPR Update

## Synopsis of Filing:

File No.

Alaska Electric Light & Power Company submits its quarterly Cost of Power Adjustment and Small Facility Power Purchase Rate update for the period beginning April 1, 2020.

#### **Tariff Recommendation:**

TA484-1

The Commission should approve Tariff Sheet Nos. 131, 169, and 170, filed March 13, 2020, by Alaska Electric Light & Power Company with TA484-1, as shown on the attached side-by-side tariff sheets (Appendix 1). The effective date of the tariff sheets should be April 1, 2020.

Reason(s)	for the above-indicat	i <b>on:</b> See attached	memorandum.	
Signed:	Steven Jones		Title: <u>Util</u>	ity Tariff Analyst
	Steven Jones			
Commissio	n decision regarding th	nis recommendation	n:	
	Date (if different from 4/16/2020)	<u>I CONCUR</u>	<u>I DO NOT</u> CONCUR	I WILL WRITE A DISSENTING STATEMENT*
Pickett	4/15/2020	RMP		
McAlpine		<u>SM</u> sm		
Scott		AGS AGS		
Sullivan		DS DS		
Wilson		JW JW		

<sup>\*</sup> If this column is initialed, Staff will contact the Commissioner for the statement; otherwise, the dissent will simply be noted at the close of the By Direction letter or order.

# STATE OF ALASKA The Regulatory Commission of Alaska

701 West 8<sup>th</sup> Ave., Suite 300 Anchorage, Alaska 99501-3469

## MEMORANDUM

Date: April 16, 2020

To: Robert M. Pickett, Chairman Stephen McAlpine Antony Scott Daniel A. Sullivan Janis W. Wilson

From: Steven Jones, Utility Tariff Analyst

Subject: TA484-1, Alaska Electric Light & Power Company

Quarterly COPA and SFPPR Update

#### STATEMENT OF CASE

Alaska Electric Light & Power Company (AEL&P) submits its quarterly Cost of Power Adjustment (COPA) and Small Facility Power Purchase Rate (SFPPR) update for the period beginning April 1, 2020.

#### RECOMMENDATION

The Commission should approve Tariff Sheet Nos. 131, 169, and 170, filed March 13, 2020, by AEL&P with TA484-1, as shown on the attached side-by-side tariff sheets (Appendix 1). The effective date of the tariff sheets should be April 1, 2020.

#### **BACKGROUND**

AEL&P is a privately held electric utility supplying electric energy to the City and Borough of Juneau, Alaska. The majority of AEL&P's energy is purchased from the Snettisham hydroelectric generation facility through a purchase power agreement with the Alaska Industrial Development and Export Authority.<sup>1</sup> AEL&P credits its COPA balancing account for interruptible sales to Princess Cruise Line, Inc. (Princess), true-up of revenues for Hecla Greens Creek Mining Company (Greens Creek), and for excess margins on interruptible sales.<sup>2</sup>

http://www.aidea.org/Programs/InfrastructureDevelopment/SnettishamHydroelectricProject.aspx

<sup>&</sup>lt;sup>1</sup> The Snettisham Hydroelectric Project provides approximately 80% of the Juneau-Douglas area electrical energy. See State of Alaska, (2011). Retrieved from

<sup>&</sup>lt;sup>2</sup> See AEL&P Tariff Sheet No. 168, effective November 15, 2017, at 2, 3, 6, and 7.

AEL&P now submits its quarterly COPA and SFPPR update for the period beginning April 1, 2020. In accordance with historic Commission practice, a publication notice was not issued for TA484-1.<sup>3</sup>

#### **ANALYSIS**

## COPA Decrease (Tariff Sheet Nos. 169 and 170)

The Commission evaluates proposed revisions to the COPA surcharge under 3 AAC 52.504, which requires each proposed COPA revision to include information supporting entries in the COPA balancing account for the historical period, and support for projections for the future period.<sup>4</sup>

The calculation of AEL&P's COPA consists of three parts. The first part includes a three-month estimate of kWh sales and power costs. AEL&P submitted supporting documentation for the period of April through June 2020. The second part includes a three-month estimate of Princess interruptible sales,<sup>5</sup> true-up of sales for Greens Creek,<sup>6</sup> and excess margins on interruptible sales.<sup>7</sup> The final part includes documentation for the actual balancing account entries for December 2019 through February 2020 and AEL&P's estimated balancing account at March 31, 2020.<sup>8</sup> AEL&P provided actual usage, generation, cost, and sales data for the period of December 2019 through February 2020, including invoices and spreadsheets supporting the balancing account entries.

<sup>&</sup>lt;sup>3</sup> One reason the Commission forgoes publication notice for COPA filings is 3 AAC 52.504(d) which states "[f]or a COPA filing under (b) of this section, an electric utility is not required to give public notice under AS 42.05.411..." This allows a utility to implement a COPA upon filing, rather than waiting the 45 days specified in AS 42.05.411 to ensure adequate notice to the public of a tariff revision.

<sup>&</sup>lt;sup>4</sup> See 3 AAC 52.504(g), *Filing Requirements for Electric Utilities*. This support includes invoices, records, reports, calculations, contracts and any other information the Commission and Staff consider necessary to explain the proposed COPA calculation.

<sup>&</sup>lt;sup>5</sup> See Letter Order No. L0100520, issued May 30, 2001. The Commission approved a special contract between AEL&P and Princess Cruise Lines (Princess) for interruptible power. At the same time the Commission approved a revision to AEL&P's COPA methodology allowing the company to return all of the revenues received through the sale of electricity to Princess under the special contract to its firm customers. Also see Letter Order No. L1600147, issued March 29, 2016. The Commission approved an extension of the special contract between AEL&P and Princess. See Letter Order No. L1600335, issued July 8, 2016, updating the formula for Lake Dorothy energy.

<sup>&</sup>lt;sup>6</sup> See Order No. U-10-029(15), issued September 2, 2011, at pp 28-30. In months when sales to Greens Creek do not equal the monthly revenue of \$554,480, firm ratepayers will make up the difference, while in months when sales to Greens Creek exceed \$554,480, firm ratepayers will enjoy a reduction in rates. See Order No. U-16-086(1), issued October 31, 2016, at pp 9. That order approved increasing the retained revenue amount to \$9,569,673 per year, or \$797,473 per month. See Order U-16-086(6), issued November 15, 2017, at the pp 4 of the appendix. The Commission accepted a stipulation that reduced the retained revenue amount from \$9,569,673 to \$8,715,173 or from \$797,473 to \$726,264 per month. See Letter Order No. L1600145, issued March 29, 2016. The Commission approved Amendment No. 1 to the special contract with Greens Creek to incorporate a credit entry to the COPA equal to the total number of kWhs of interruptible diesel energy sold to Greens Creek multiplied by the energy charge for that service.

<sup>&</sup>lt;sup>7</sup> AEL&P makes excess non-firm hydroelectric energy from Snettisham available to customers at a price competitive with No. 2 fuel oil generation. See AEL&P Tariff Sheet Nos. 122-127 (schedule 25) and 142-148 (schedule 95). Under AEL&P's current COPA methodology, AEL&P calculates margins in excess of the allowed gross operating margins and credits any excess margins to the cost of power balancing account. See AEL&P Tariff Sheet No. 168, effective November 15, 2017.

<sup>&</sup>lt;sup>8</sup> See Order No. U-83-088(1). Effective November 1, 1983, AEL&P began using a COPA rather than a Fuel Cost Rate Adjustment.

AEL&P proposes a COPA surcharge of \$0.019277/kWh, which is a decrease from the currently approved COPA surcharge of \$0.021536/kWh. Table 1 shows the effect of the proposed COPA on a sample average residential customer billing for 850 kWh of usage.<sup>9</sup>

TABLE 1

Sample Residential Customer Billing - 850 kWh Usage								
		Current		Proposed		Change		
Line	ne Description		Rates		Rates		from	
1	COPA Surcharge (\$/kWh)	\$	0.021536	\$	0.019277	\$(0	0.002259)	
2	850 KWH CUSTOMER BILL							
3	Customer Charge	\$	8.60	\$	8.60	\$	-	
4	Energy Charge \$0.0951/kWh	\$	80.84	\$	80.84	\$	-	
5	COPA	\$	18.31	\$	16.39	\$	(1.92)	
6	RCC @ \$0.000593/kWh	\$	0.50	\$	0.50	\$	-	
7	Total Customer Bill	\$	108.24	\$	106.32	\$	(1.92)	

Factors that may affect the calculation of AEL&P's COPA include the previous period's balancing account balance, generation efficiency, projected diesel fuel costs, variances in the sales to Princess, revenue true-up for Greens Creek, and excess margins on sales to interruptible dual fuel customers. Changes in these factors frequently offset each other. Any factor that increases the average cost per kWh sold will put upward pressure on the COPA surcharge and any factor that decreases the average cost per kWh sold will put downward pressure on the surcharge. The proposed decrease in AEL&P's COPA is driven primarily by:

- (1) An increase in projected fuel costs. The projected fuel costs increased from \$78,088 to \$155,011. 10 The projected cost of fuel per unit decreased from \$2.4720 per gallon to \$2.4692 per gallon and the projected quantity of fuel increased from 31,589 gallons to 62,778 gallons. 11 The overall effect is an increase in projected fuel costs, which places upward pressure on the COPA surcharge.
- (2) A decrease in the estimated balancing account balance. The estimated balancing account balance decreased from \$2,132,598 to \$1,681,427.<sup>12</sup> The decrease in the estimated balancing account balance is due to a decrease in the actual balancing account and more revenue in the estimated period.<sup>13</sup>. This decrease in the estimated balancing account balance places downward pressure on the COPA surcharge.

<sup>&</sup>lt;sup>9</sup> AEL&P currently has 17,308 customers that will be impacted by the change in the COPA. See tariff advice letter for TA484-1, at page 1.

<sup>&</sup>lt;sup>10</sup> See Appendix 1, AEL&P Tariff Sheet No. 169, at (e)(1).

<sup>&</sup>lt;sup>11</sup> Ibid.

<sup>&</sup>lt;sup>12</sup> See Appendix 1, AEL&P Tariff Sheet No. 170, at 5.

<sup>&</sup>lt;sup>13</sup> *Id.*, at Kilowatt Sales.

- (3) A decrease in projected kWh sales. The projected kWh sales decreased from 96,831,569 kWh to 75,362,281 kWh. 14 This decrease results in the projected costs being spread over a smaller number of kWh, placing upward pressure on the COPA surcharge.
- (4) An increase in revenue from forecasted interruptible sales to Princess. The forecasted interruptible sales revenue increased from \$0 to \$294,991. This increase in revenues places downward pressure on the COPA surcharge.
- (5) A decrease in forecasted excess margins from interruptible sales. The margins from interruptible sales decreased from \$125,282 to \$88,670. This decrease results in fewer revenues being collected from interruptible sales, which places upward pressure on the COPA surcharge.

The increase in projected fuel costs, decrease in projected sales, and decrease in forecasted excess margins from interruptible sales places upward pressure on the COPA surcharge; this is offset by the downward pressure from the decrease in the estimated balancing account balance and the increase in revenue from forecasted sales to Princess. The overall effect is a decrease to AEL&P's COPA surcharge.

The revisions proposed in TA484-1 did not include a change in methodology or new cost element, and as such, AEL&P implemented the proposed surcharge on April 1, 2020, in accordance with 3 AAC 52.504(b).<sup>17</sup> Staff has reviewed all information and calculations filed in support of TA484-1, and verified that AEL&P provided all required information. Staff confirmed that the proposed surcharge was calculated accurately using AEL&P's approved methodology, and the tariff sheets are correct.<sup>18</sup> Therefore, Staff recommends the Commission approve Tariff Sheet Nos. 169 and 170.

### SFPPR Increase (Tariff Sheet No. 131)

AEL&P's tariff provides that its SFPPR rate is calculated by dividing the cost of diesel fuel consumed during the previous three months by the kilowatt hours produced by diesel generation in the same previous three months. This rate is effective when AEL&P is using diesel fuel to generate electricity.<sup>19</sup>

AEL&P proposes an SFPPR of \$0.2754/kWh, which is an increase from the currently approved SFPPR of \$0.2026/kWh. Staff has verified the proposed SFPPR was calculated

<sup>&</sup>lt;sup>14</sup> See Appendix 1, AEL&P Tariff Sheet No. 170, at 7.

<sup>&</sup>lt;sup>15</sup> See Appendix 1, AEL&P Tariff Sheet No. 169 at (e)2.

<sup>&</sup>lt;sup>16</sup> See Appendix 1, AEL&P Tariff Sheet No. 169, at 3.

<sup>&</sup>lt;sup>17</sup> 3 AAC 52.504(b) states that an electric utility may implement a COPA filing that does not include a new methodology or cost element immediately upon filing with the Commission, although the COPA filing is subject to subsequent review, adjustment, and approval by the Commission.

<sup>&</sup>lt;sup>18</sup> Side-by-side tariff sheets are attached as Appendix 1.

<sup>&</sup>lt;sup>19</sup> See Appendix 1, Tariff Sheet No. 131.

accurately, using AEL&P's approved methodology, and that the tariff sheet is correct. Therefore, Staff recommends the Commission approve Tariff Sheet No. 131.

#### CONCLUSION

With TA484-1, AEL&P requests approval of its revised COPA and SFPPR for the period beginning April 1, 2020. Staff has verified the proposed surcharge and rate were calculated accurately using AEL&P's approved methodology, the proper support was filed, and the tariff sheets are correct. Therefore, Staff recommends the Commission approve Tariff Sheet Nos. 131, 169, and 170, filed March 13, 2020, by AEL&P with TA484-1. The effective date of the tariff sheets should be April 1, 2020.

Signature: West M Putet

Email: bob.pickett@alaska.gov

Signature: Stephen McAlpine (Apr 15, 2020)

Email: stephen.mcalpine@alaska.gov

Signature:

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RCA No. 1	84th		Sheet No.	_131	RECEIVED	
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Alaska Elec	ctric Light and P	ower Com	pany		STATE OF ALASKA REGULATORY COMMISSION OF ALAS Regulatory Commission of Alaska	KA
		Schedule				
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Applicable to: Qua of 100 KW or less		r product	tion fac	cilities w	ith a design capacity	
	ight and Powe	er Compar	y (AEL	e) will a	cost of energy which void by virtue of its or less.	
	ydro generato	ors and t	he Snet	tisham hy	that energy available ydroelectric facility requirements.	
Avoided Energy Cost		nental Co			gy per kilowatt-hour	
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Rate A	= \$0.0 7	per kilov	watt-ho	ur		
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Energy Cost					by diesel 3 months	
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			1,	532,000		•
Rate B		\$0	0.2026	per kilow	att-hour	R
These rates will Adjustment filing		in conju	unction	with qua	rterly Cost of Power	
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Alaska Electric Light and Power Company

Chief Financial Officer

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Schedule No. 44	
Purchase of Energy from a Qualifying Fac with a design capacity of 100 kilowatts	cility
with a design capacity of 100 kilowatts	01 1000
pplicable to: Qualifying power production facilities wi	ith a design capacity
ates: The rates reflected below are based on the c	and of opening which
ates: The rates reflected below are based on the c laska Electric Light and Power Company (AELP) will av- nterconnection with qualifying facilities of 100 kW o	oid by virtue of its
ate A: This rate shall be effective at all times the	hat energy available
rom AELP-owned hydro generators and the Snettisham hy s sufficient to meet all AELP customers' firm energy	droelectric facility
Avoided = Incremental Cost of firm energ	y per kilowatt-hour
Energy Cost from Snettisham	
Avoided = \$0.0 per kilowatt-hour Energy Cost	
Rate A = \$0.0 per kilowatt-hour	
tate B: With the exclusion of exceptions listed, iffective when AELP is using diesel fuel to generate e liesel generation for maintenance and testing purposes per day will not cause this rate to become effective.	lectricity. However,
Cost of Diesel fuel cons	
Avoided =	
Energy Cost Kilowatt-hours produced	
generation - previous	3 months
\$37,457.74	R
Avoided = 136,000	R
Rate B = \$0.2754 per kilowa	itt-hour I
These rates will be adjusted in conjunction with quandingular filings.	rterly Cost of Power
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Appendix 1 TA484-1

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Alaska Electric Light and Power Company				REGULATO	STATE OF ALASKA ORY COMMISSION OF AL ORY Commission	ASKA	
		Schedule No.	98 (contin	ied)			
d.	Revision of	Cost of Power F					
	the Determine reflect the quarter and in (c.).	ne 15th of the arter, the util nation of Cost change in the a to reflect othe the filing shal ne Regulatory Cotion.	ity will, by of Power Ad verage fuel r approved c l include su	tariff justment cost for redits o ch supp	advice land detailed the ensured debits orting da	in (e.) to ing calendar as set forth ta and work	
	billings su review and a	evised Cost of P absequent to th adjustment by the de with the beg ar quarter.	e revision ne Regulatory	date, s Commis	ubject to sion. Re	subsequent vision dates	
е.	Determination	on of the Cost of	of Power Adju	stment:			
	(1) Curren	nt cost of fuel:					
	Energy Source		Estimated Purchases		Cost per Unit (B)	Total (A × B)	
	Diesel Fuel		31,589 g 344,000 }		\$2.4720	\$ 78,088	I IRI
	Total cost o	of fuel				\$ 78,088	I
	(Januar Kil X I	sted Princess Cr ry 1, 2020 - Mar lowatt hour sale Kwh rate timated 0% Power	ch 31, 2020) ss: 0 \$ 0.1	.16668		(\$ 0)	т - -
	(Janua)	ed Excess Margi ry 1, 2020 - Mar timated Amount			Sales	(\$125,282)	T R
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	By JV	doli	Title	Chief Fir	nancial Office	r	

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					RCA	
	Alaska Ele	ctric Light and Powe	r Company		ry Commission	
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		Schedule No.				
	Revision of	Cost of Power A	Adjustment			
	(1) By th	he 15th of the	month preceding	the beginni	ing of each	
			ity will, by tari			
			of Power Adjustmen			
			verage fuel cost for r approved credits			
			l include such su			
			mmission considers			
	the computa	tion.				
	(2) The r	evised Cost of P	ower Adjustment wi	11 he effect	rive for all	
			e revision date,			
			ne Regulatory Commi			
			inning of the mon	thly billin	g cycle for	
	each calend	lar quarter.				
	Determinati	on of the Cost o	of Power Adjustment	:		
	(1) Curre	ent cost of fuel:				
	Energy	,	Estimated	Cost per	Total	
	Source		Purchases	Unit (B)	(A x B)	
	Diesel		62,778 gal			I
	Fuel		680,000 kwh	\$2.4692	\$ 155,011	IRI
	Total cost	of fuel			\$ 155,011	r
	Total cost	or ruer			\$ 155,011	-
			uise Lines Interr	uptible Sale	s	
		1, 2020 - June				T
		lowatt hour sale Kwh rate	s: 2,528,462 \$ 0.116668			ı
			Factor Penalty	0	(\$294,991)	-R
						-
			ns on Interruptibl	e Sales		_
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	ES	cimaced Amount			(\$ 00,670)	-
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Alaska Electric Light and Power Company						
Ву	Sand	Title	Chief Financial Officer			

Tariff Advice No. 484-1

Issued by

Appendix 1 TA484-1

RCA No. 1		82nd	Sheet No.	170	1	RECE	IVE	)
	Canceli	ng 81st	Sheet No.			DEC 13	2019	
		0150	Sacet 140.	_170	REGULAT	STATE OF A		LASKA
	Alaska Ele	ctric Light and Power Com	pany			ry Commi		
		Schedule No. 98	(Cont	inued)	1 OI MIASKA			
(4	) True-up Septem	of Greens Creek Revenue ber 1, 2019 - November 3	e varian	ce for the	period			т
	Includ	ed in Balance as of Nove	mber 30	, 2019, in	item (5)	below		т
(5	) Balance (at	of Cost of Power Accour November 30, 2019)	nt			2,734,3	00	T
	Estima: Account	ted entries to Cost of F t December 1 - 31, 2019:	ower					т
	Diesel	Generation		148,000	kwh	34,7	:6	II
	Decembe Forecas	tt hour sales: 31,377 er 2019 x 0 sted Excess Margins ted interruptible sales	.018916			(593,54 ( 42,90		I TRR R
	(inclu	iding power factor penal	ty)	ess cruise	Lines	(	0)	_
	Estimat	ed Balance - Cost of Po	wer				-	
	Account	(at December 31, 2019)				2,132,59	8	TI
(6)	Total of	f (1) - (5) above				2,085,40	04	I
(7)		ed Kwh sales / 1, 2020 - March 31, 20	20)		9	6,831,56	59	I
(8)		Power Adjustment per kilowatt-hour				\$0.02153	16	ı
f. Cos	t of Power	Balance Report						
ACC	ount by th	shall file a report on t e 15th day of the month s report shall include:	precedin	us of the	Cost of	Power Bach cal	alance lendar	
(1) KWH	The unit	prices, volumes and to by unit;	otal cos	ts of fuel	l purchas	ed as we	ell as	
			Effec	tiveJai	nuary 1, 203	20		
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Title Chief Financial Officer

DO 11		ARIFF SECTION
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	170	2020
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	Schedule No. 98 (Continued)	
	(4) True-up of Greens Creek Revenue variance for the	period
	December 1, 2019 - Febraury 29, 2020	T
	Included in Balance as of March 31, 2020, in ite	m (5) below T
	(5) Balance of Cost of Power Account	2,378,396 R
	(at February 29, 2020)	T
	Estimated entries to Cost of Power	
	Account March 1 - 31, 2020:	T
	Diesel Generation 36,000 kw	h 6,585 RR
	Kilowatt hour sales: 30,957,970 kwh	ı
	April 2020 x 0.021536	(666,711) TIF
	Forecasted Excess Margins	( 36,843) I
	Estimated interruptible sales - Princess Cruise (including power factor penalty)	Lines ( 0)
	(-meraling passes posses)	, , , _
	Estimated Balance - Cost of Power	
	Account (at March 31, 2020)	1,681,427 TR
	The second secon	
	(6) Total of (1) - (5) above	1,452,777 R
	7) Estimated Kwh sales	75,362,281 R
	(April 1, 2020 - June 30, 2020)	T
	8) Cost of Power Adjustment	\$0.019277 R
	(6)/(7) per kilowatt-hour	
	Cost of Power Balance Report	
7	he Company shall file a report on the status of the	Cost of Power Balance
F	count by the 15th day of the month preceding the begin	nning of each calendar
	warter. This report shall include:	
	1) The unit prices, volumes and total costs of fuel	purchased as well as
F	WH generated by unit:	

Issued by	Alaska Electric Light and Power Company					
	By Officer Title Chief Financial Officer	_				

Tariff Advice No. 484-1

Effective April 1, 2020

Appendix 1 TA484-1